

REQUEST FOR DECISION – PCCML/000410/2018

Title of decision: Barnardos Trafficking Service for 18 to 24 year olds.

Executive Summary:

This report concerns a deferred grant application from Barnardos for funding in 2018/19, to continue to deliver the Hampshire Trafficking Service for vulnerable young people aged 18 to 24 years. This was one of five deferred applications in the grants funding decision paper of 12th January 2018, PCCML/000397/2018.

The Home Office separately funds an ICTA service (Independent Child Trafficking Advisor) across Hampshire for vulnerable children and young people aged 0 to 17 year olds (also provided by Barnardos). The ICTA service in Hampshire is one of four pilot areas across the country. This funding request to support vulnerable victims aged 18 to 24 years would not only keep people safer, but would also allow one year for the Police and Crime Commissioner's Team to closely monitor effectiveness and need for this service. This valuable information gathered during 2018/2019 could be used to inform the Home Office of widening of the ICTA service age range from 0-18 years to 0-24 years when considering any national roll out of the ICTA service.

Recommendation:

- 2.1. That the Police and Crime Commissioner agrees to provide a grant of £32000 to Barnardos to contribute to the Hampshire Trafficking service for vulnerable young people aged 18 to 24 years. This will support community priorities as set out in the Commissioner's Police and Crime Plan.
- 2.2. That the Head of Strategic Commissioning and Partnerships be given delegated authority to agree the terms and conditions of, and to sign, the grant agreement form and any other necessary documentation.

Police and Crime Commissioner

I hereby approve/~~reject~~ the recommendation above. which extends the support to vulnerable 18 - 24 year olds.

Signature


(Michael Lane)

Date

23/5/2018

Comments on the decision taken:

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Report of : Alan Hagger

Date : 19th April 2018

Subject : Barnardos Trafficking service for 18 to 24 year olds

**Contact: Alan Hagger, Head of Strategic Commissioning and Partnerships
Alan.Hagger@hampshire.pnn.police.uk**

1. Summary:

This report concerns a deferred grant application from Barnardos for funding in 2018/19, to continue to deliver the Hampshire Trafficking Service for vulnerable young people aged 18 to 24 years. This was one of five deferred applications in the grants funding decision paper of 12th January 2018, PCCML/000397/2018.

The Home Office separately funds an ICTA service (Independent Child Trafficking Advisor) across Hampshire for vulnerable children and young people aged 0 to 17 year olds (also provided by Barnardos). The ICTA service in Hampshire is one of four pilot areas across the country. This funding request to support vulnerable victims aged 18 to 24 years would not only keep people safer, but would also allow one year for the Police and Crime Commissioner's Team to closely monitor effectiveness and need for this service. This valuable information gathered during 2018/2019 could be used to lobby to the Home Office for a widening of the ICTA service age range from 0-18 years to 0-24 years when considering any national roll out of the ICTA service.

2. Recommendations:

2.1. That the Police and Crime Commissioner agrees to provide a grant of £32000 to Barnardos to contribute to the Hampshire Trafficking service for vulnerable young people aged 18 to 24 years. This will support community priorities as set out in the Commissioner's Police and Crime Plan.

2.2. That the Head of Strategic Commissioning and Partnerships be given delegated authority to agree the terms and conditions of, and to sign, the grant agreement form and any other necessary documentation.

3. Strategic context:

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- 3.1 In the decision paper referred to above it was recommended that five applications were deferred for decision awaiting further work and discussion. The application from Barnardos was one of these deferred applications. Greater clarity was required concerning existing funding arrangements, and the government's intentions over the funding and roll out of Independent Child Trafficking Advisers (ICTA). At the time of the application the government's intentions were unclear.
- 3.2 The Hampshire Trafficking Service (HTS) for young trafficked people was created and funded in its entirety by Barnardos but this is proving to be a very heavy financial burden and they are looking for a contribution from the Commissioner for what is a well-used and highly valued service for those vulnerable young people aged 18 to 24 years.
- 3.3 Barnardo's Hampshire Trafficking Service is based locally in Hampshire offering a 1-1 emotional and practical support to young people from abroad that are suspected or confirmed as being trafficked into the UK.

A direct work intervention model has been developed to incorporate critical elements identified to Safeguard Trafficked Children.

The intervention is a key work model, where the worker builds up a trusting and safe relationship with that young person, with the worker becoming a positive and trustworthy adult in the life of the young person.

With young people living in the community the worker will take on a coordination role also, ensuring that the young person is linked in to any other services that the young person may need, this may include some advocacy. The direct work interventions will work on:

- reduction in level of risk/harm - safety work must start immediately the child has been safeguarded,
- mental health and well-being,
- increased independence,
- recovery from bereavement / trauma,
- the development of healthy/trusting relationships,
- identifying abusive/exploitative behaviour,
- describing safety strategies,
- reducing vulnerability to exploitation by adults,
- remaining in regular contact with the service,

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- enabling carers/staff aware of safety strategies,
- stable and secure accommodation,
- increased awareness of rights,
- access to information on housing, health, benefits, rights or support needs (including legal advice.)

HTS works with approximately seventy young people between 18 and 24 over a year and twenty five at any one time.

3.4 Barnardos also manage the government ICTA pilot in four areas, one of which is Hampshire. Whereas the HTS supports victims from 18-24 the ICTA supports victims up to 18 years old. The ICTA service is funded by government until at least January 2019. As a result the Commissioning Team have been discussing maintaining the existing service until March 2019 when informed decisions can be made about the future. At that point the future provider of the ICTAs will be known and complementary arrangements can be discussed for the over 18 service. This situation is unique to Hampshire, Isle of Wight, Portsmouth and Southampton as it is the only area with an independent service for young victims already in place.

3.5 This report recommends that £32,000 be allocated to the Hampshire trafficking post 18/ICTA Trafficking Service. Together with the funding agreed in February under decision notice PCCML/000397/2018, this will bring the total amount of funding allocated to the Safer Communities Fund Grants in 2018/19 to £1,397,774 for 65 applications.

4. Options Appraisal:

There are two ways in which the Commissioner supports services: grants with grant agreements, and procurement leading to contracts.

Grants are, generally, more flexible, short term, and for less money than contracts. They are less rigorous in terms of specification and are therefore more appropriate for smaller voluntary organisations providing local services.

Contracts are appropriate for core services which the Commissioner wants to ensure are available, often to safeguard the people most vulnerable to crime. Contracts require a rigorous and open procurement process with a clear specification.

It would be possible to not agree grant funding to support services for young victims of Modern Slavery and Trafficking. This would however be contrary to

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the principles of the Modern Day Slavery Strategy and the priority that has previously been given to this very important issue. It would also result in a valuable much needed service to very vulnerable young people being withdrawn.

5. Financial and Resourcing Implications:

This proposal has financial implications of £32,000 for 2018/19 only. It is recommended that an additional £32,000 be allocated against the Safer Communities Fund grants in 2018/19 which has already been allocated against the Commissioning Budget in 2018/19.

The funding will be provided to the successful applicant for 12 months only and there will be no expectation of future funding. At the end of the 12 months applicants will be required to apply for funding again under a fair and transparent process.

6. Communications and Engagement Implications:

This funding allocation is part of the general Safer Communities Fund grants round. As such, detailed discussions between the Communications and Engagement Team and the Commissioning Team will be required to ensure that information around the successful applications is circulated in the most appropriate way. Information on all the successful applications will also be provided to all relevant partners.

The projects and services supported by the Commissioner will be given a sharper focus and will be promoted as much as possible to the communities of Hampshire, Isle of Wight, Portsmouth and Southampton. The website and social media will be a key tool in the promotion of the work of each individual project and contract supported by the Commissioner.

Short video clips of individual projects showcasing the work they do and how they contribute towards making communities safer will also be produced and used as part of a wider communication. Longer documentary style videos, which will either focus on individual projects or a group of related projects that all fit within a similar theme, may also be produced.

The Communications and Engagement Team have been involved in the drafting of the Grant Agreement forms to ensure that, where appropriate, the Police and Crime Commissioner's branding is used in connection to the projects that are being funded.

7. Legal Implications:

Under S.143 of the Anti-social Behaviour, Crime and Policing Act 2014, the Commissioner may provide or arrange for the provision of services to secure or

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contribute to securing crime and disorder reduction, or which help victims or witnesses of, or other persons affected by, offences and antisocial behaviour. These arrangements may include the making of grants subject to such conditions as the Commissioner thinks appropriate. Funding awards will be subject to a written agreement setting out the terms and conditions on which payment is made.

8. Risks and Mitigation:

The process used to assess all applications under the Safer Communities grants round has been rigorous and transparent and fully in accordance with guidance from Internal Audit. Applications have also been scrutinised for sustainability in financial terms, business costings and staffing provision to ensure that organisations are able to deliver the services that they are being commissioned for. Furthermore, funding allocations have also been allocated using a fair and proportionate distribution between themes and geographical areas using population and crime statistics, where possible.

9. Strategic Policing Requirement:

The investment in projects and services to support victims of crime and reduce offending will contribute towards reducing the demand on policing across Hampshire, Isle of Wight, Portsmouth and Southampton.

10. Equalities:

As in all applications for the Safer Communities grants round Every applicant is asked to outline, and is assessed on, how their project will contribute towards the elimination of unlawful discrimination, the advancement of equality of opportunity for everyone, including those having a protected characteristic and the fostering of good relations between all including those having a protected characteristic.

11. Publication status:

The report is suitable for publication.

Persons consulted:

Name	Tick as appropriate
Chief Executive	x
Chief Finance Officer	x
Estate Strategy and Delivery Director	x
Head of Communications and Engagement	x
Head of Commissioning and Partnerships	x

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Head of Performance and Information	x
Head of Governance and Policy	x
Legal Advisor	x
<i>[insert others as appropriate]</i>	

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