REQUEST FOR DECISION – PCCSH/ 000235/2015

Title Of Decision - Continued funding for one year of Integrated Offender Management (IOM), Drug Intervention Programme (DIP), Violent Offender Intervention Programme (VOIP) and About Turn.

Executive Summary: Integrated Offender Management (IOM), the Drug Intervention Programme (DIP), Probation’s About Turn Project and the Violent Offender Intervention Programme (VOIP) targets those at high risk of re-offending, and causing significant levels of harm to communities. Probation is being transformed and IOM will be managed through Community Rehabilitation Companies (CRC).

This Decision Notice seeks approval to fund these services for an additional year from April 2015 to March 2016 while the new CRC acclimatises and stabilises. This allows time for decisions to be made with partners around future management of offenders. It also allows time for VOIP to be independently evaluated.

Effective integrated offender management is a key partnership area of focus.

2. Recommendation:

It is recommended that the Commissioner contributes:

£277,440 towards Hampshire IOM from April 2015 to March 2016
£52,000 plus 2.5% towards VOIP from April 2015 to March 2016
£75,793 towards Southampton DIP from April 2015 to March 2016
£69,000 towards Portsmouth DIP from April 2015 to March 2016
£15,000 towards Probation’s About Turn Project from April 2015 to March 2016

Police and Crime Commissioner

I hereby approve/reject the recommendation above.

Signature

Date 16/4/15

Comments on the decision taken:

- NOT PROTECTIVELY MARKED -

Decision template front ver3.doc
Report of: OPCC Commissioning Manager Karen Dawes

Date: 20th March 2015

Subject: PCC contributions from April 2015 to March 2016 towards Hampshire, Portsmouth and Southampton IOM (Integrated Offender Management) and DIP services, Probation’s About Turn Project and the Violent Offender Intervention Programme (VOIP).

Contact: Karen Dawes, Karen.dawes@hampshire.pnn.police.uk

1. Summary:

Integrated Offender Management (IOM) targets those at high risk of re-offending, and causing significant levels of harm to communities. Probation has been transformed and IOM is now managed through Purple Futures, the ‘Community Rehabilitation Company’ (CRC) covering Hampshire, Portsmouth, Southampton and the Isle of Wight.

This Decision Notice seeks to extend the funding of IOM and DIP (Drug Intervention Project), Probation’s About Turn Project and the Northern Area Violent Offender Intervention Programme (VOIP) from 1st April 2015 until 31st March 2016. This allows time for the new CRC to acclimatise and stabilise and for partners to agree a way forward managing offenders.

After one year, we would seek to implement a longer term, sustainable service with our partners.

Hampshire IOM

In Hampshire IOM is provided by multi-disciplinary teams and targets those at high risk of re-offending, and causing significant levels of harm to communities. The aim of the Hampshire IOM Service is to reduce crime and reduce reoffending through providing the right interventions to the right people at the right time.

Tackling those who cause most harm to communities is an established priority in the Hampshire Community Safety Agreement. The County Strategy Group addressed this priority by agreeing joint investment in the establishment of the Hampshire Integrated Offender Management Service (HIOMS) and this has been continued by the Commissioner when the Safer Communities Fund was transferred to the OPCC.. The service is having a positive impact in reducing rates of recidivism. Reports on offender management suggest a 30% reduction in re-offending in the cohort of offenders in the IOM service.
The IOM contract is managed by HCC Adult Services and the Commissioner contributed £277,440 last year.

**Violence Offender Intervention Programme (VOIP)**

VOIP operates in the northern part of Hampshire and specialises in working with people who are not engaging with agencies. Extending the funding until March 2016 will enable the Commissioning Team to assess the relevance of this service in light of new arrangements and to commission an independent evaluation of VOIP. The Commissioner contributed £52,000 last year. An increase of £1,300 (2.5%) has been proposed due to the change in police boundaries and an increase in travel costs as a result.

**Southampton IOM**

The Drug Intervention Programme team (DIP) is integral and integrated within the IOM service at Southampton City Council. There is a DIP/IOM steering group within Southampton that look at the operational issues with both of those services. The Commissioner contributed £75,793 last year.

**Portsmouth IOM**

The Portsmouth DIP is integrated within the Portsmouth Recovery Hub. This service works alongside IOM at Portsmouth City Council. The Reducing Re-offending Strategy Group is supported by the multi agency IOM Steering Group which is chaired by Probation. The Commissioner contributed £69,000 last year.

Discussions will soon take place regarding IOM and related funding on the Isle of Wight which, if necessary, will be part of a further decision paper.

**Probation’s About Turn Project**

This is an open access drop-in for people with substance addictions in the Criminal Justice System. The Commissioner contributed £15,000 last year.

2. **Recommendation:**

It is recommended that the Commissioner contributes:

- £277,440 towards Hampshire IOM from April 2015 to March 2016
- £53,300 towards VOIP from April 2015 to March 2016
- £75,793 towards Southampton DIP from April 2015 to March 2016
£69,000 towards Portsmouth DIP from April 2015 to March 2016  
£15,000 towards Probation’s About Turn Project from April 2015 to March 2016

3. Strategic context: 

Supporting IOM/DIP, VOIP and The About Turn Project meets the Commissioner’s priority of reducing crime and reducing re-offending.

4. Options Appraisal:

The other option is not to commit to funding during the first year of the CRC. This would lead to current services potentially collapsing before new arrangements can be put in place, and a possible increase in crime and re-offending.

5. Financial and Resourcing Implications:

The agreed OPCC commissioning budget for 2015/16 allowed £300,000 for IOM and related services. This reduction from 2014/15 was based on the implementation in April 2015 of the CRC arrangements, which included responsibility for offenders imprisoned from one day up until one year, a significant part of the IOM cohort. In addition it was perceived that there was a change regarding responsibility for substance misuse treatment. The OPCC contribution for IOM comes from the Drug Intervention Programme which was transferred to the OPCC but not ring fenced.

It is now considered that an immediate reduction in funding could have a destabilising effect which would be to the detriment of all parties. It is agreed now between agencies that a full year is required to ensure the new Company has sufficient time to manage the transition.

The total cost of implementing the recommendations in this decision paper will be £493,533. This is additional to the Commissioning Budget agreed for 2015/16. Although this could be found from reducing other planned commissioning expenditure it is recommended that the additional £190,533 is drawn down from Transitional Reserve.

6. Communications and Engagement Implications:

If the Commissioner does not approve funding for a further year, crime and re-offending could increase. This would be contrary to two of the Commissioner’s four priorities. If the Commissioner approves continued funding for one year, this should be promoted positively in the media to demonstrate the Commissioner’s commitment to his priorities.

7. Legal Implications:
Although there is a choice of legal relationships, it is recommended that the Commissioner offers the funding to Hampshire County Council, Portsmouth City Council, Southampton City Council, Probation and VOIP as a grant. The OPCC would seek a signed grant agreement from these Local Authorities confirming that the contribution will only be used for DIP/IOM, About Turn and VOIP.

8. Risks and Mitigation:

The risk would be that success in reducing re-offending would be unlikely if offenders do not receive a fully integrated service that recognises the role of tackling their substance misuse. The funding had previously been sourced from Government to HCC as part of the Community Safety Fund specifically to support the substance misuse Drug Intervention Programme element of offender services. Locally it has been recognised that this is more effective when delivered as an Integrated Offender Management Service. This element of the funding then transferred to Police and Crime Commissioners.

9. Strategic Policing Requirement:

Reducing re-offending and reducing crime are priorities in the Police and Crime Plan.

10. Equalities:

IOM/DIP, VOIP and About Turn targets those who are at high risk of re-offending regardless of any disability, race, religion, sexual orientation, sex or marital status.

11. Publication status:

This report is suitable to be published in full.

Persons consulted:

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<td>Deputy Police and Crime Commissioner</td>
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<td>Assistant Police and Crime Commissioner (Policing and Safer Communities)</td>
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**Background Papers:** None